

# **TOWN OF KITTERY**

200 Rogers Road, Kittery, ME 03904 Telephone: (207) 475-1329 Fax: (207) 439-6806

# **TOWN COUNCIL**

# **WORKSHOP AGENDA**

# **MONDAY, AUGUST 29, 2016**

# **COUNCIL CHAMBERS**

# 6:00 P.M.

The Kittery Town Council will hold a workshop on the following items:

- To meet with the Town Manager and the Port Authority to discuss various items
- To meet with the Town Manager, Police Chief, and Animal Control Officer to discuss animal control issues

Posted: 8/25/16

# REPORT to the KITTERY TOWN COUNCIL & PORT AUTHORITY PORT-TOWN ISSUES WORKING GROUP

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**RESPONSIBLE INDIVIDUALS:** Beers, Whitman, Puff Date: January 22, 2016 2 **SUBJECT:** Port – Town Issues Working Group **BACKGROUND:** 3 4 Council – Port Authority Workshop 1/11/16 Port Authority presentation outline (previously provided) 5 0 6 0 Port Authority presentation slides (previously provided) 7 Council – Port Authority consensus to establish a working group to examine issues of the 8 relationship, responsibilities, and authorities, of and between the two bodies (encl 1) **CURRENT SITUATION:** 9 10 Port Authority & Council Chairs with Town Manager drafted charge recommendation to establish a group to examine and report conclusions and any recommendations no later 11 12 than May 31st. 13 **RECOMMENDATION:** Council & Port Authority establish working group as presented **ENCLOSURE** e1. Port – Town Issues Working Group charge draft 14

# REPORT to the KITTERY TOWN COUNCIL & PORT AUTHORITY PORT-TOWN ISSUES WORKING GROUP

- 15 ENCLOSURE1: PORT TOWN ISSUES WORKING GROUP CHARGE draft
- 16 The KITTERY TOWN COUNCIL & PORT AUTHORITY:
- 17 Hereby establishes the Port Town Issues Working Group as follows:
- 18 1. The Working Group consists of the following membership: Council 2 members; Port
- 19 Authority 2 members. The Town Manager is appointed ex officio.
- 20 2. The Council & Port Authority wishes the Working Group to investigate, examine, analyze,
- 21 and report its conclusions with any recommendations it may choose to make on the following
- 22 issues:
- a. Town Charter Private & Special law 1961, as amended, Authority
- b. Port Authority member appointment process
- c. Port Authority staff employment status
- d. Port Authority administration support
- e. Liability risk management coverage
- 28 f. Civil criminal enforcement authorities/responsibilities
- 29 g. Enterprise account
- 30 2011 MOU: Port and harbor program development efforts will be conducted during the
- 31 period of this agreement with the objective of the KPA operation achieving self-funded
- 32 enterprise account status
- h. Revenue generation (e.g. marketing, fees)
- 34 2011 MOU: Appropriate user fees for launch, fuel, pumpout, waste disposal, or any
- 35 other KPA provided services, in addition to their current customary fees, must be
- 36 established;
- 37 2011 MOU: Annual KPA revenue in excess of approved budgetary expense is to be
- 38 dedicated to reimbursement of Kittery's capital program account
- i. Expense allocation (e.g. outside legal service)
- i. Capital planning / Asset management
- 41 k. Port & Harbor Rules and Regulations
- 1. Achievement of Comprehensive Plan Goals
- m. Other issues as may be identified by the group, residents, staff or other interested parties

# REPORT to the KITTERY TOWN COUNCIL & PORT AUTHORITY PORT-TOWN ISSUES WORKING GROUP

- 45 3. The Working Group will hold its meetings at Town Hall; organize itself; meet as often as it
- determines necessary to complete its task; and, achieve the objectives laid out herein.
- 4. The Council & Port Authority wishes the Working Group to publish notice and agendas of its
- 48 meetings; record and publish the meeting minutes; submit periodic progress and status reports no
- less often than monthly, with its final report delivered in time for consideration by the bodies at
- 50 their respective first June regular meetings.
- 5. The Working Group reports to the Council & Port Authority as a whole through its Chairs. It
- has no authority with members of municipal staff, except as it may be requested of, and directed
- by, the Town Manager.
- 6. The Working Group stands dissolved on May 31st, 2016, unless its term is extended by the
- 55 Council & Port Authority prior to that date.

1	KITTERY PORT AUTHORITY
2	PRIVATE AND SPECIAL (as amended)
3	Chapter 163
4	AN ACT Creating the Town of Kittery Port Authority
5	Be it enacted by the People of the State of Maine, as follows:
6 7 8 9	Sec. 1. Authority established. The Town of Kittery Port Authority is established, consisting of and governed by a board of 7 members, 6 of whom are appointed by the town council of the Town of Kittery.
	COMMENT: Town Charter amendment maintains establishment.
10 11 12 13 14 15 16 17	At least 3 of the appointive members must be permanent residents of the Town of Kittery, and the members serve for a term of 5 years, providing that of the first appointment 2 are appointed for a term of one year, one for a term of 2 years, one for a term of 3 years, one for a term of 4 years and one for a term of 5 years. The members serve until their successors are appointed and qualified. Any vacancy occurring in the membership of the appointive members is filled by the town council for the unexpired term.
	COMMENT: Town Charter amendment: Change would require Kittery residency for all members and establish consecutive term limit to two, as required in Kittery Town Code, Title 16.
19 20 21 22 23	In addition to the 6 appointive members, a member of the Town Planning Board designated by the chair of the Town Planning Board is a member of the port authority, serving for a term of 5 years or until membership on the planning board terminates, whichever occurs first.
	COMMENT: Town Charter amendment. No change.
24 25 26 27 28	The board shall elect one of its members as chair, one as a vice-chair and one as secretary. The members of the board are not entitled to compensation for their services; but their reasonable expenses incurred in the performance of their duties must be paid by the Town of Kittery.

COMMENT: Moves to ordinance.

- 29 The board has the right to adopt and alter a common seal and to
- 30 establish bylaws and regulations for the management of its
- 31 affairs within the meaning of this authority, the laws of the
- 32 State of Maine and the ordinances of the Town of Kittery.

COMMENT: Moves to ordinance.

- 33 Sec. 2. Purposes. The Town of Kittery Port Authority, in
- 34 cooperation with the other appropriate planning and development
- 35 boards that may exist in the Town of Kittery, shall:
- 36 I. Plan for the maintenance and development of the port, harbor
- 37 and navigable tidal waters within the jurisdiction of the Town of
- 38 Kittery, in order to foster and stimulate commercial and
- 39 recreational use of these areas.

COMMENT: Moves to ordinance.

- 40 II. Aid in the development of salt water fisheries and
- 41 associates industries; ship and boat building, repair and storage
- 42 and associated industries; pleasure boating, swimming and other
- 43 associated recreational uses of these areas and facilities.

COMMENT: Moves to ordinance.

- 44 III. Be authorized and empowered to appoint and compensate a
- 45 harbor master, who will enforce the directives of the authority,
- 46 such as the placement of moorings, the assignments of anchorage
- 47 areas and the movement of traffic, and the use of municipally-
- 48 owned wharves, docks, piers and landings.

COMMENT: Moves to ordinance, except appointment by Town Manager with Port Authority advice and consent.

- 49 Sec. 3. Powers and duties. In order to enable it to carry out
- 50 the purposes hereof, the authority shall:
- 51 I. Have the authority to make all necessary arrangements with
- 52 other port authorities of the State of Maine, other states and
- 53 federal departments and agencies for the interchange of business,
- 54 and for such other purposes as will facilitate and increase the
- 55 purposes of this authority.

COMMENT: Moves to ordinance.

- 56 II. Establish offices for the transaction of its business at
- 57 such places as, in the opinion of the authority, shall be
- 58 advisable and necessary in carrying out the purposes hereof.

COMMENT: Becomes a function of capital improvement program.

- 59 III. Be authorized and empowered to appoint and compensate a
- 60 harbor master, who will enforce the directives of the authority,
- 61 such as the placement of moorings, the assignments of anchorage
- 62 areas and the movement of traffic.

COMMENT: Moves to ordinance.

- 63 IV. Be authorized to raise funds for defraying the costs of
- 64 administration and operation of the authority and projects under
- 65 its supervision, through fund appropriation articles in the town
- 66 warrant, submitted for consideration at any town meeting, and
- 67 through any and all other sources of revenue authorized by this
- 68 act.

COMMENT: As a municipal entity, this becomes a natural part of municipal operations and requires no change to current practice.

- 69 V. Be custodian of municipally-owned wharves, docks, piers and
- 70 landings.

COMMENT: Moves to ordinance.

- 71 Sec. 4. Rules and regulations. Said authority may make such
- 72 ordinances, rules and regulations touching municipally-owned
- 73 wharves, docks, piers and landings, port captains, pilots and
- 74 pilotage, harbors and harbor masters, for the areas herein
- 75 defined as it may deem proper and from time to time may modify,
- 76 rescind or alter the same. Said rules and regulations shall have
- 77 the force and effect of law. Said authority shall fix the fees
- 78 of pilotage and a table of such fees shall be attached to the
- 79 commission of each pilot.

COMMENT: Moves to ordinance.

- 80 Sec. 5. Pilots. The authority may prescribe the qualifications
- 81 of pilots, and from time to time appoint and commission, under
- 82 its hand and seal, as many pilots as it may judge necessary, and
- 83 remove the same at pleasure, and it shall take from them such
- 84 security, by bond or otherwise as it may deem proper.

COMMENT: May need to remain as the Piscataqua River is exempted from Maine Pilotage Commission authority in 38 MRS §86A. Could request revision to exemption statute and place under State board.

- 86 Sec. 6. Authority of pilot. Any pilot appointed by the authority who has given security for the faithful discharge of
- 88 his duties may take charge of any vessel, except pleasure,
- 89 coasting and fishing vessels of the United States registry of 150
- 90 registered or enrolled tons and under, and except as provided in
- 91 section 7, and shall pilot such vessel into or out of the river
- 92 and harbor of the Piscataqua, to ports or locations within the
- 93 jurisdictional area of this authority, first showing to the
- 94 master thereof his appointment, if requested.

COMMENT: May need to remain as the Piscataqua River is exempted from Maine Pilotage Commission authority in 38 MRS §86A. Could request revision to exemption statute and place under State board.

Sec. 7 Fee an offer. Any master or owner may pilot his own 95 vessel into the area herein defined, but if a pilot shall speak 96 97 and offer service to a vessel, excepting registered or enrolled vessels of the United States, bound into said area south of a 98 99 line drawn east and west from Whale's-back lighthouse, or shall offer service to a vessel bound out of said area excepting 100 registered or enrolled vessels of the Untied States, before they 101 leave the wharf, he shall be entitled to ½ of the fee specified 102 in his warrant in case the master declines to employ him, and, on 103

refusal of payment, may sue for and recover same.

COMMENT: May need to remain as the Piscataqua River is exempted from Maine Pilotage Commission authority in 38 MRS §86A. Could request revision to exemption statute and place under State board.

Sec. 8. Harbor master. The harbor master appointed by the 105 authority shall have the authority, under the supervision of the 106 107 authority, to oversee the jurisdictional area of this authority, to preserve and regulate navigation within said waters, to assign 108 moorings, require the same to be kept in safe condition, to 109 require the removal of vessels if necessity or an emergency 110 arises, to inquire into and prosecute all offenses occurring 111 within his jurisdiction and to perform such duties and enforce 112 such regulations as the authority shall prescribe. The harbor 113 master shall have authority to make arrests for offenses under 114 115 the provisions of this chapter, as other peace officers are

COMMENT: Moves to ordinance.

authorized to do.

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- 117 Sec. 9. Penalty. Whoever violates any of the rules or
- 118 regulations of the authority promulgated under the authority of
- 119 this chapter, or refuses or neglects to obey the lawful and
- 120 reasonable orders of a harbor master or resists him in to
- 121 execution of his duties shall be punished by a fine of not more
- 122 than \$50. All fines collected under this section shall be
- 123 forwarded to the port authority and by it applied to the salary
- 124 of the harbor master.

COMMENT: Moves to ordinance. Enables update of 53 year-old amount.

- 125 Sec. 10. Definition. The word "vessel" as used in this chapter
- 126 shall include boats of all sizes propelled by said, machinery or
- 127 hand, scows, dredges, shellfish cars and craft of every kind.

COMMENT: Superseded by 38 MRS §542

- 128 Sec. 11. Authorization to establish foreign-trade zones and free
- 129 port areas.
- 130 I. Said authority is authorized to make application to the
- 131 Secretary of Commerce of the United States for the purpose of
- 132 establishing, operating and maintaining foreign-trade zones in
- 133 the area herein described, under the Act of Congress passed at
- 134 the second session, 73rd Congress, providing for the
- 135 establishment, operation and maintenance of foreign-trade zones
- 136 in ports of entry of the United States, to expedite and encourage
- 137 foreign commerce, and for other purposes.
- 138 II. Said authority shall have full power and authority to select
- 139 and describe the location of the zone for which application to
- 140 establish may be made and to make such rules and regulations
- 141 concerning the operation, maintenance and policing of same as may
- 142 be necessary to comply with the Act of Congress creating said
- 143 foreign-trade zones, or as may be necessary to comply with such
- 144 rules and regulations made in accordance with the Acts of
- 145 Congress, relating to foreign-trade zones.
- 146 III. Said authority shall have full power and authority to lease
- 147 the right and erect, maintain and operate any structures or
- 148 buildings or enclosures as may be necessary or proper for the
- 149 establishing and operating any such foreign-trade zones that
- 150 might be established in the area herein described under and by
- 151 virtue of said act of the 2nd session of the 73rd Congress.

- 152 IV. The authority hereby granted to said port authority confers
- 153 on said port authority the right and duty to do all things
- 154 necessary and proper to carry into effect the establishing,
- 155 maintaining and operating of foreign-trade zones within the area
- 156 herein described to comply in full with the provisions of said
- 157 Act of Congress and all regulations that might be made
- 158 thereunder.
- 159 V. The Town of Kittery Port Authority shall have the power and
- 160 the duty to establish in the area herein described an area
- 161 wherein personal property in transit shall be exempt from the
- 162 provisions of the stock-in-trade tax and other such taxes and
- 163 customs as are normally levied in a port of entry. For the
- 164 purpose of this section, personal property in transit through the
- 165 areas established by this port authority is defined as follows:
- 166 Goods, wares and merchandise which is (1) moving in interstate or
- 167 international commerce through or over the areas hereinbefore
- 168 established, or (2) which was consigned to a warehouse, public or
- 169 private, within the Town of Kittery, whether specified when
- 170 transportation begins or afterward. Such property shall not be
- 171 deprived of exemption because while in the warehouse the property
- 172 is assembled, bound, joined, processed, disassembled, divided,
- 173 but, broken in bulk, relabeled or repackaged. The exemption
- 174 granted shall be liberally construed to effect the purpose of
- 175 this act. Provided, however, that the warehouse in which said
- 176 goods, wares or merchandise be stored shall not be owned, in
- 177 whole, or in part by the consignee or consignor.

COMMENT: This is now exclusively governed by the US Customs Service.

- 178 Sec. 12. Severability. If any provision of this chapter shall
- 179 be held invalid, the remainder of the chapter shall not be
- 180 affected thereby.

COMMENT: Clause is superfluous with Charter and Town Code Title 1 provisions.

1	RESPONSIBLE INDIVIDUALS: ORC (Dennett, Beers)  Date: March 08, 2010						
2 3 4 5	Subject: Town Charter Warrant Article, Kittery Port Authority						
5 6 7	5 6 BACKGROUND:						
8 9 10	Kittery Port Authority established by Maine Legislature Private & Special (P&SL) law in 1961, as amended (encl 1)						
11 12 13	Legislation was enacted in response to the then possibility of a large scale offshore gas terminal development						
14 15 16	Legislation was enacted prior to Town charter in 1967 in the absence of ordinance/authority addressing the concerns addressed in its provisions						
17 18	Many of the original and amended provisions were subsequently addressed in state statutes						
19 20 21	The Authority has long considered itself as an "independent" agency, yet the council appoints its members and provides its budget						
22 23 24 25	Our insurance carrier removed us from a beneficial less-costly risk pool because of that "independent" consideration (i.e. they consider the harbor master and operations outside council/manager purview).						
26 27 28 29	Thorough review of the complete town charter and the 1961 P&SL reveals that, except for the special provisions for the School Department, the Authority is no different de facto or de jure than the Planning Board or Board of Appeals						
30 31	CURRENT SITUATION:						
32 33 34 35	The Port Authority has recently sought significant support for infrastructure capital improvements and grants for an enterprise initiative that requires significant regulatory and operational town support.						
36 37 38	Separate consideration is being asked of council for establishment of a single public facilities management operation for good and sufficient reason and benefit.						
39 40 41 42	Incorporation of the Port Authority into the town charter, akin to the Planning Board and Board of Appeals, would require little change to its structure or operations, and would significantly increase its opportunities to serve the town's water-dependent uses and opportunities.						
43 44	A treatise on the concept is provided (encl 2) with a referendum question recommendation (encl 3)						
45 46 47	With voter approval, amendments to the Town Code incorporating particular provisions of the Authority's responsibilities, processes, and authority would be required (encl 4).						
48 49 50	<b>RECOMMENDATION:</b> Approve warrant article, as structured by Town Manager and Attorney for the June 2010 ballot for voter consideration for the change with unanimous council endorsement consent.						
51 52	3 Enclosures						

# Enclosure 1, Port Authority P&SL, 1961, as amended

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54 KITTERY PORT AUTHORITY 55 56 PRIVATE AND SPECIAL 1961 57 58 Chapter 163 59 60 AN ACT Creating the Town of Kittery Port Authority 61 62 63 Be it enacted by the People of the State of Maine, as follows: 64 65 Sec. 1. Authority established. The Town of Kittery Port Authority is established, consisting of and governed 66 by a board of 7 members, 6 of whom are appointed by the town council of the Town of Kittery. At least 3 of the 67 appointive members must be permanent residents of the Town of Kittery, and the members serve for a term of 5 years, 68 providing that of the first appointment 2 are appointed for a term of one year, one for a term of 2 years, one for a term of 3 years, one for a term of 4 years and one for a term of 5 years. The members serve until their successors are appointed 69 70 and qualified. Any vacancy occurring in the membership of the appointive members is filled by the town council for the unexpired term. In addition to the 6 appointive members, a member of the Town Planning Board designated by the 71 72 chair of the Town Planning Board is a member of the port authority, serving for a term of 5 years or until membership 73 on the planning board terminates, whichever occurs first. The board shall elect one of its members as chair, one as a vice-chair and one as secretary. The members of the board are not entitled to compensation for their services; but their 74 75 reasonable expenses incurred in the performance of their duties must be paid by the Town of Kittery. The board has the 76 right to adopt and alter a common seal and to establish bylaws and regulations for the management of its affairs within 77 the meaning of this authority, the laws of the State of Maine and the ordinances of the Town of Kittery. 78 79 Sec. 2. Purposes. The Town of Kittery Port Authority, in cooperation with the other appropriate planning and 80 development boards that may exist in the Town of Kittery, shall: 81 I. Plan for the maintenance and development of the port, harbor and navigable tidal waters within the 82 83 jurisdiction of the Town of Kittery, in order to foster and stimulate commercial and recreational use of these 84 areas. 85 86 II. Aid in the development of salt water fisheries and associates industries; ship and boat building, repair and storage and associated industries; pleasure boating, swimming and other associated recreational uses of these 87 areas and facilities. 88 89 90 III. Be authorized and empowered to appoint and compensate a harbor master, who will enforce the directives 91 of the authority, such as the placement of moorings, the assignments of anchorage areas and the movement of traffic, and the use of municipally-owned wharves, docks, piers and landings. 92 93 94 Sec. 3. Powers and duties. In order to enable it to carry out the purposes hereof, the authority shall: 95 96 I. Have the authority to make all necessary arrangements with other port authorities of the State of Maine, other states and federal departments and agencies for the interchange of business, and for such other purposes 97

as will facilitate and increase the purposes of this authority.

- II. Establish offices for the transaction of its business at such places as, in the opinion of the authority, shall be advisable and necessary in carrying out the purposes hereof.
- III. Be authorized and empowered to appoint and compensate a harbor master, who will enforce the directives of the authority, such as the placement of moorings, the assignments of anchorage areas and the movement of traffic.
- **IV.** Be authorized to raise funds for defraying the costs of administration and operation of the authority and projects under its supervision, through fund appropriation articles in the town warrant, submitted for consideration at any town meeting, and through any and all other sources of revenue authorized by this act.
- V. Be custodian of municipally-owned wharves, docks, piers and landings.
- **Sec. 4. Rules and regulations.** Said authority may make such ordinances, rules and regulations touching municipally-owned wharves, docks, piers and landings, port captains, pilots and pilotage, harbors and harbor masters, for the areas herein defined as it may deem proper and from time to time may modify, rescind or alter the same. Said rules and regulations shall have the force and effect of law. Said authority shall fix the fees of pilotage and a table of such fees shall be attached to the commission of each pilot.
- **Sec. 5. Pilots.** The authority may prescribe the qualifications of pilots, and from time to time appoint and commission, under its hand and seal, as many pilots as it may judge necessary, and remove the same at pleasure, and it shall take from them such security, by bond or otherwise as it may deem proper.
- **Sec. 6. Authority of pilot.** Any pilot appointed by the authority who has given security for the faithful discharge of his duties may take charge of any vessel, except pleasure, coasting and fishing vessels of the United States registry of 150 registered or enrolled tons and under, and except as provided in section 7, and shall pilot such vessel into or out of the river and harbor of the Piscataqua, to ports or locations within the jurisdictional area of this authority, first showing to the master thereof his appointment, if requested.
- Sec. 7 Fee an offer. Any master or owner may pilot his own vessel into the area herein defined, but if a pilot shall speak and offer service to a vessel, excepting registered or enrolled vessels of the United States, bound into said area south of a line drawn east and west from Whale's-back lighthouse, or shall offer service to a vessel bound out of said area excepting registered or enrolled vessels of the Untied States, before they leave the wharf, he shall be entitled to ½ of the fee specified in his warrant in case the master declines to employ him, and, on refusal of payment, may sue for and recover same.
- **Sec. 8. Harbor master.** The harbor master appointed by the authority shall have the authority, under the supervision of the authority, to oversee the jurisdictional area of this authority, to preserve and regulate navigation within said waters, to assign moorings, require the same to be kept in safe condition, to require the removal of vessels if necessity or an emergency arises, to inquire into and prosecute all offenses occurring within his jurisdiction and to perform such duties and enforce such regulations as the authority shall prescribe. The harbor master shall have authority to make arrests for offenses under the provisions of this chapter, as other peace officers are authorized to do.
- **Sec. 9. Penalty.** Whoever violates any of the rules or regulations of the authority promulgated under the authority of this chapter, or refuses or neglects to obey the lawful and reasonable orders of a harbor master or resists him in to execution of his duties shall be punished by a fine of not more than \$50. All fines collected under this section shall be forwarded to the port authority and by it applied to the salary of the harbor master.
- **Sec. 10. Definition.** The word "vessel" as used in this chapter shall include boats of all sizes propelled by said, machinery or hand, scows, dredges, shellfish cars and craft of every kind.

149 150 Sec. 11. Authorization to establish foreign-trade zones and free port areas. 151 152 I. Said authority is authorized to make application to the Secretary of Commerce of the United States for the 153 purpose of establishing, operating and maintaining foreign-trade zones in the area herein described, under the 154 Act of Congress passed at the second session, 73rd Congress, providing for the establishment, operation and 155 maintenance of foreign-trade zones in ports of entry of the United States, to expedite and encourage foreign 156 commerce, and for other purposes. 157 II. Said authority shall have full power and authority to select and describe the location of the zone for which 158 159 application to establish may be made and to make such rules and regulations concerning the operation, maintenance and policing of same as may be necessary to comply with the Act of Congress creating said 160 161 foreign-trade zones, or as may be necessary to comply with such rules and regulations made in accordance with the Acts of Congress, relating to foreign-trade zones. 162 163 164 III. Said authority shall have full power and authority to lease the right and erect, maintain and operate any structures or buildings or enclosures as may be necessary or proper for the establishing and operating any such 165 foreign-trade zones that might be established in the area herein described under and by virtue of said act of the 166 167 2nd session of the 73rd Congress. 168 IV. The authority hereby granted to said port authority confers on said port authority the right and duty to do 169 170 all things necessary and proper to carry into effect the establishing, maintaining and operating of foreign-trade zones within the area herein described to comply in full with the provisions of said Act of Congress and all 171 172 regulations that might be made thereunder. 173 V. The Town of Kittery Port Authority shall have the power and the duty to establish in the area herein 174 175 described an area wherein personal property in transit shall be exempt from the provisions of the stock-in-trade 176 tax and other such taxes and customs as are normally levied in a port of entry. For the purpose of this section, 177 personal property in transit through the areas established by this port authority is defined as follows: Goods, wares and merchandise which is (1) moving in interstate or international commerce through or over the areas 178 179 hereinbefore established, or (2) which was consigned to a warehouse, public or private, within the Town of Kittery, whether specified when transportation begins or afterward. Such property shall not be deprived of 180 exemption because while in the warehouse the property is assembled, bound, joined, processed, disassembled, 181 divided, but, broken in bulk, relabeled or repackaged. The exemption granted shall be liberally construed to 182 183 effect the purpose of this act. Provided, however, that the warehouse in which said goods, wares or 184 merchandise be stored shall not be owned, in whole, or in part by the consignee or consignor. 185 186 Sec. 12. Severability. If any provision of this chapter shall be held invalid, the remainder of the chapter shall 187 not be affected thereby. 188 189 Amended: 190 Private and Special 1963, Chapter 97, §2 191 Private and Special 1993, Chapter 26, §1

### 193 Enclosure 2, Port Authority Treatise

- The board has the right to adopt and alter a common seal and to establish bylaws and regulations
- for the management of its affairs within the meaning of this authority, the laws of the State of Maine
- 196 and the ordinances of the Town of Kittery.

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**Sec. 2. Purposes.** The Town of Kittery Port Authority, in cooperation with the other appropriate planning and development boards that may exist in the Town of Kittery, shall:

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**I.** Plan for the maintenance and development of the port, harbor and navigable tidal waters within the jurisdiction of the Town of Kittery, in order to foster and stimulate commercial and recreational use of these areas.

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II. Aid in the development of salt water fisheries and associates industries; ship and boat building, repair and storage and associated industries; pleasure boating, swimming and other associated recreational uses of these areas and facilities.

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**III.** Be authorized and empowered to appoint and compensate a harbor master, who will enforce the directives of the authority, such as the placement of moorings, the assignments of anchorage areas and the movement of traffic, and the use of municipally-owned wharves, docks, piers and landings.

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Sec. 3. Powers and duties. In order to enable it to carry out the purposes hereof, the authority shall:

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I. Have the authority to make all necessary arrangements with other port authorities of the State of Maine, other states and federal departments and agencies for the interchange of business, and for such other purposes as will facilitate and increase the purposes of this authority.

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**II.** Establish offices for the transaction of its business at such places as, in the opinion of the authority, shall be advisable and necessary in carrying out the purposes hereof.

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**III.** Be authorized and empowered to appoint and compensate a harbor master, who will enforce the directives of the authority, such as the placement of moorings, the assignments of anchorage areas and the movement of traffic.

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IV. Be authorized to raise funds for defraying the costs of administration and operation of the
 authority and projects under its supervision, through fund appropriation articles in the town warrant,
 submitted for consideration at any town meeting, and through any and all other sources of revenue
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V. Be custodian of municipally-owned wharves, docks, piers and landings.

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harbors and harbor masters, for the areas herein defined as it may deem proper and from time to time may modify, rescind or alter the same. Said rules and regulations shall have the force and effect of law. Said authority shall fix the fees of pilotage and a table of such fees shall be attached to the commission of each pilot.

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**Sec. 6. Authority of pilot.** Any pilot appointed by the authority who has given security for the faithful discharge of his duties may take charge of any vessel, except pleasure, coasting and fishing vessels of the United States registry of 150 registered or enrolled tons and under, and except as provided in section 7, and shall pilot such vessel into or out of the river and harbor of the Piscataqua, to ports or locations within the jurisdictional area of this authority, first showing to the master thereof his appointment, if requested.

**Sec. 7 Fee an offer.** Any master or owner may pilot his own vessel into the area herein defined, but if a pilot shall speak and offer service to a vessel, excepting registered or enrolled vessels of the United States, bound into said area south of a line drawn east and west from Whale's-back lighthouse, or shall offer service to a vessel bound out of said area excepting registered or enrolled vessels of the Untied States, before they leave the wharf, he shall be entitled to ½ of the fee specified in his warrant in case the master declines to employ him, and, on refusal of payment, may sue for and recover same.

**Sec. 8. Harbor master.** The harbor master appointed by the authority shall have the authority, under the supervision of the authority, to oversee the jurisdictional area of this authority, to preserve and regulate navigation within said waters, to assign moorings, require the same to be kept in safe condition, to require the removal of vessels if necessity or an emergency arises, to inquire into and prosecute all offenses occurring within his jurisdiction and to perform such duties and enforce such regulations as the authority shall prescribe. The harbor master shall have authority to make arrests for offenses under the provisions of this chapter, as other peace officers are authorized to do.

**Sec. 9. Penalty.** Whoever violates any of the rules or regulations of the authority promulgated under the authority of this chapter, or refuses or neglects to obey the lawful and reasonable orders of a harbor master or resists him in to execution of his duties shall be punished by a fine of not more than \$50. All fines collected under this section shall be forwarded to the port authority and by it applied to the salary of the harbor master.

**Sec. 10. Definition.** The word "vessel" as used in this chapter shall include boats of all sizes propelled by said, machinery or hand, scows, dredges, shellfish cars and craft of every kind.

Sec. 11. Authorization to establish foreign-trade zones and free port areas.

I. Said authority is authorized to make application to the Secretary of Commerce of the United States for the purpose of establishing, operating and maintaining foreign-trade zones in the area herein described, under the Act of Congress passed at the second session, 73rd Congress, providing for the establishment, operation and maintenance of foreign-trade zones in ports of entry of the United States, to expedite and encourage foreign commerce, and for other purposes.

 II. Said authority shall have full power and authority to select and describe the location of the zone for which application to establish may be made and to make such rules and regulations concerning the operation, maintenance and policing of same as may be necessary to comply with the Act of Congress creating said foreign-trade zones, or as may be necessary to comply with such rules and regulations made in accordance with the Acts of Congress, relating to foreign-trade zones.

**III.** Said authority shall have full power and authority to lease the right and erect, maintain and operate any structures or buildings or enclosures as may be necessary or proper for the establishing and operating any such foreign-trade zones that might be established in the area herein described under and by virtue of said act of the 2nd session of the 73rd Congress.

**IV.** The authority hereby granted to said port authority confers on said port authority the right and duty to do all things necessary and proper to carry into effect the establishing, maintaining and operating of foreign-trade zones within the area herein described to comply in full with the provisions of said Act of Congress and all regulations that might be made thereunder.

V. The Town of Kittery Port Authority shall have the power and the duty to establish in the area herein described an area wherein personal property in transit shall be exempt from the provisions of the stock-in-trade tax and other such taxes and customs as are normally levied in a port of entry. For the purpose of this section, personal property in transit through the areas established by this port authority is defined as follows: Goods, wares and merchandise which is (1) moving in interstate or international commerce through or over the areas hereinbefore established, or (2) which was consigned to a warehouse, public or private, within the Town of Kittery, whether specified when transportation begins or afterward. Such property shall not be deprived of exemption because while in the warehouse the property is assembled, bound, joined, processed, disassembled, divided, but, broken in bulk, relabeled or repackaged. The exemption granted shall be liberally construed to effect the purpose of this act. Provided, however, that the warehouse in which said goods, wares or merchandise be stored shall not be owned, in whole, or in part by the consignee or consignor.

321	Enclosure 3, June Election – Port Authority - Warrant Article Recommendation					
322						
323	Kittery Town Charter					
324						
325   326	Article IX. Port Authorityand harbor of Kittery					
327	There shall be a port authority as provided by special Maine statutes as amended.					
328 329 330 331	Editor's note—The Town of Kittery Port Authority was established by P. & S.L. 1961, Ch. 163, as amended; article IX of the charter is maintained as it was enacted. As you will note, there are no sections designated within the article.					
332 333	Sec. 9.01. Port Authority.					
334						
335	(1) Composition. The port authority, consisting of 6 members appointed as hereinbefore					
336	provided in this charter, has such powers and performs such duties as provided by law. In addition					
337	to the appointive members, a member of the Town Planning Board designated by the chair of the					
338	Town Planning Board is a member of the port authority, serving until membership on the planning					
339	board terminates.					
340	(2) Terms. Members shall serve terms of 5 years.					
341	(3) Term limits. No member shall serve more than 2 consecutive terms of 5 years. Any					
342	member who has served 2 consecutive terms of 5 years is ineligible to serve on the board for a					
343	period of 1 year. Computation of term limits commences with the first term of 3 years following the					
344	effective date of this provision. Computation of term limits does not include service prior to the					
345	effective date of this provision nor terms of fewer than 5 years after the effective date.					
346						

347		Enclosure 4, Town Code Revision Recommendations				
348 349		16.04.060 Port authority.				
350						
351		A. Appointment and composition.				
352						
353		<ol> <li>The Port Authority is established by the Town Charter, Article IX, Section 9.01, and 30-A</li> </ol>				
354		M.R.S. §2691.				
355		2. The port authority consists of seven (7) members, who are Kittery residents serving				
356		staggered terms of office of five years.				
357		<ol><li>Members of the port authority are appointed by the town council.</li></ol>				
358		<ol> <li>A municipal officer, or spouse thereof, may not serve as a member of the port authority.</li> </ol>				
359		<ol><li>Members serve until their successors are appointed and qualified.</li></ol>				
360		<ol><li>The number of consecutive terms by any port authority member is limited by Section</li></ol>				
361		9.01(3) of the Town Charter.				
362		7. A member of the port authority may be dismissed for cause by the town council before the				
363		expiration of such member's term after notice and hearing.				
364		<ol> <li>Vacancies are filled by town council appointment for the unexpired term.</li> </ol>				
365						
366		B. Powers and Duties.				
367						
368		Powers and duties of the port authority of appeals are:				
369						
370		1. To elect annually a chairperson and vice chairperson from its membership and a secretary.				
371		It is the duty of the secretary to keep and maintain a permanent record of all meetings of the port				
372		authority, and show the vote of each member upon each question.				
373		2. A quorum consists of four or more members. All decisions must be made by a minimum of				
374		four like votes, except on procedural matters.				
375		3. Adopt bylaws to govern routine port authority proceedings and set agendas and hold				
376		meetings to perform duties.				
377		4.Any question of whether a particular issue involves a conflict of interest sufficient to disqualify a				
378		member from voting thereon is decided by a majority vote of the members present, except the				
379		member who is being challenged, who may not vote on the issue.				
380		6. All records of the port authority are public records, except as excluded under 1 M.R.S. §402				
381		(3)(A)-(O), the Maine Freedom of Access (Right to Know) statute.				
382		7. The port authority is to:				
383	1	a. Perform duties as provided by law.				
384		Db.Water Area Development Powers and Duties.				
385		1. The KPA shall provide advice to the planning board on development applications				
386		dealing with piers, docks, wharfs, marinas and other uses projecting into water bodies.				
387		<ol><li>Where KPA review is required, such review must be completed prior to planning</li></ol>				

388

board review.

- 3. Upon amendment, change, or revision of the existing comprehensive plan, or adoption of a new comprehensive plan, this code must be reviewed for amendment to further define the KPA's role under this title.
- 4. Where town council action is required under the Wharves and Weirs statute, the council may appoint the KPA as its designee for on-site inspection and to issue a written report on the same to the town council.
- 5. KPA approval authority under this code applies to structures extending into a water body beyond the mean high water line or the upland edge of a coastal wetland and extends from the water body to the mean high water line or upland edge of a coastal wetland. The interface between review and approval responsibilities of the KPA and the Kittery planning board is defined in Note 6 to Table 16.32.490. (Ord. 14-06 (part): land use and dev. code § 1.6, 1994)

### PARKING COMMENTS RECEIVED

RESPONSE TO SOME MERCHANTS EXPRESSING CONCERNS OF NO PARKING AVAILABLE TO CUSTOMERS

SOME OPTIONS – MEREDITH IE SHUTTLE EMPLOYEES TO OTHER LOCATIONS

HAVE MAPS AVAILABLE SHOWING PARKING LOCATIONS ON WEBSITE AND AVAILABLE TO BUSINESSES

MAY WANT TO DEVELOP A BUSINESS ASSOCIATION TO ASSIST

PARKING METER OPTIONS/ PARKING GARAGES

DEPT HEADS HERE TO LISTEN - CHRIS DIMATEO SPEAK OF UPCOMING GRANT TO ASSIST

- INTERN WORKED ON COUNTING SPACES AND DEVELOPED MAP YELLOW MUNICIPAL; GREEN PRIVATE OR COMMERCIAL, BLUE PARKING SPACES
- APPROXIMATELY 407 SPACES MAY BE ABLE TO ADD SOME ON WALKER
- DRIKA OVERTON, EX DIRECTOR DANCE HALL; 7 WALKER STREET FREE PARKING; SUMMER A
  PROBLEM AND ON WEEKEND NIGHTS; ON WEEKDAYS ON WALKER STGREET SPACES FILL UP
  WITH SHIPYARD FOLKS TICKETING DOESN'T SEEM TO HELP; THINKS PARKING METERS
  WOULD ONLY DETER BUSINESS FROM THE FORESIDE; PARKING GARAGE MIGHT BE EXPENSIVE
  AND UNNECESSARY; HAVE TALKED ABOUT PUBLIC TRANSPORTATION OPTIONS SUCH AS
  SHUTTLES TO AND FROM PORTSMOUTH AND RESUMING LONG LOST FERRY SERVICE FROM
  THE TOWN DOCK
- 4-101 AMY DUTTON HOME SHE HAD AMPLE PARKING IN HER LOT AND WOULD BE HAPPY TO LEASE OUT SPACE.
- OTHER POSSIBLE AREAS, CHURCH
- MORE PARKING SPACE ALONG WALKER ST

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# REPORT TO THE KITTERY TOWN COUNCIL – ANIMAL CONTROL

1 2	RESPONSIBLE INDIVIDUALS: Marchi (CEO-PH) / Hackett (ACO)  Date: June 30, 2016  SPONSOR: Beers					
3	SUBJECT: Animal Control Issues					
4	BACKGROUND:					
5	<ul> <li>Numerous Complaints – Trespassing chickens; Dog feces</li> </ul>					
6	<ul> <li>Other animal nuisance – 17 MRS §2802</li> </ul>					
7	o Public health Concern					
8	o Environmental consideration					
9	<ul> <li>Issues addressed at Council – Planning Board Workshop, May, 2016</li> </ul>					
10	o Town Code Title 6 addresses dogs					
11 12	<ul> <li>Town Code Title 12, Chapters 4 &amp; 5 address dogs at Fort Foster &amp; Seapoint/Crescent beaches</li> </ul>					
13 14	<ul> <li>Reviewed 25 Chicken ordinances</li> <li>York, Eliot example ordinances</li> </ul>					
15	CURRENT SITUATION:					
16 17 18	<ul> <li>Better to rescind all of present Title 6 in order to achieve logical grouping, material organization, and commonality of functional features for all animal nuisance/public health concerns (encl 1)</li> </ul>					
19	<ul> <li>Note Key features added</li> </ul>					
20	Town Code Appendix A and Title 12 should also be revised as proposed					
21 22 23	<ul> <li>ORC Reviewed draft</li> <li>Purpose, findings and intent are shown in enactment front matter (encl 2)</li> <li>Amendment proposal is in due form for passage</li> </ul>					
24	<b>RECOMMENDATION:</b> Deliberation and consideration for ordainment, as presented					
	Enclosures					
25 26	<ul><li>1. Title 6 &amp; 12 revision proposal</li><li>Town Code Appendix A revision proposal</li></ul>					
27	2. Title 6 & 12 Enactment Front Matter					

### 1 RTC ENCLOSURE 1 – Title 6 & 12 Proposed Revision

- 2 Title 6 ANIMALS
- 3 Chapter 6.1 DOGS
- 4 6.1.0 Exceptions. Seapoint / Crescent Beaches; Fort Foster.
- 5 If in conflict with any section of this chapter, the provisions of Chapter 12.4 (Seapoint/Crescent
- 6 Beaches) or Chapter 12.5 (Fort Foster) will apply.
- 7 6.1.1 Definitions.
- 8 For the purpose of this chapter, the following terms have the meaning ascribed to them in this
- 9 section.
- 10 Animal control officer includes municipal police officer.
- 11 At large means off the premises of the owner unless:
- 12 A. Controlled by a leash, cord or chain, of not more than eight feet in length;
- 13 B. Within a vehicle, or under restraint in an open vehicle being driven or parked on a public way;
- 14 or
- 15 C. Under the control of a person whose personal presence and attention would control the
- 16 conduct of the dog.
- 17 Owner means any person keeping or harboring a dog.
- 18 6.1.2 Applicability to Visiting Nonresidents.
- 19 The licensing previsions of this chapter do not apply to any dog belonging to a nonresident
- 20 visiting within the town without the intention of becoming a resident, but the owner of such dog
- 21 must comply with the remaining provisions of this chapter.
- 22 6.1.3 Right of Entry to Inspect License, Dog.
- 23 For the purpose of discharging the duties imposed by this chapter and to enforce the provisions
- 24 of this chapter, any animal control officer is empowered with the consent of the owner or
- 25 occupant thereof, to enter upon any premises on which a dog is kept or harbored and demand
- 26 the exhibition by the owner of the dog and the license of such dog.
- 27 6.1.4 Hindering Officers, Improperly Releasing Dogs Prohibited.
- 28 No person may interfere with, hinder or molest any animal control officer in the performance of
- 29 the officer's duty, or seek to release any dog in the custody of an animal control authority.
- 30 except as provided in this chapter.
- 31 6.1.5 Record to be Kept by Animal Control Officer—Contents.
- 32 It is the duty of an animal control officer to keep, or cause to be kept, an accurate and detailed
- 33 record of the licensing, impoundment and disposition of all dogs coming into the officer's
- 34 custody.
- 35 6.1.6 License Required.
- 36 No dog may be kept within the limits of the town unless such dog has been licensed by its owner
- 37 in accordance with the statutes of the state.
- 38 6.1.7 Impoundment Authorized.
- 39 Unlicensed dogs, wherever found, or dogs found running at large will be taken by an animal
- 40 control officer and impounded in an animal shelter. Such animal may be confined for a period of
- 41 not fewer than ten (10) days unless earlier reclaimed under the provisions of Section 6.1.9.

### 42 6.1.8 Impoundment Fees.

- 43 Any dog impounded in accordance with this chapter may be reclaimed upon payment of the total
- 44 fees for board. This fee is paid to the keeper of the animal.

### 45 6.1.9 Disposition of Impounded Dog, Notification of Impoundment.

- 46 A. A dog owner may reclaim an impounded dog upon compliance with Section 6.1.6, and
- 47 upon payment of the boarding fees set forth in Section 6.1.8. Any dog impounded under the
- 48 provisions of this chapter and not claimed by the owner within the ten (10) day period, is
- 49 considered abandoned by the owner and the property of the animal shelter. The dog may be
- 50 given, after consultation with the Humane Society and/or the Animal Refuge League, to the
- 51 Humane Society or the Animal Refuge League or any person deemed to be responsible and a
- 52 suitable owner who will agree to comply with the provisions of this chapter or humanely destroy
- 53 the animal.
- 54 B. Where the ownership of an impounded dog is known, or can be reasonably ascertained by an
- 55 animal control officer, such officer shall, if possible, notify the owner within three days of such
- 56 impoundment, but failure to give such notice does not impose any liability upon the town for the
- 57 destruction or transfer to another of any dog so impounded and not reclaimed within the required
- 58 period.

## 59 6.1.10 Disposition of Dog Biting Person.

- 60 Whenever any dog bites a person the owner of such dog must immediately notify an animal
- control officer who may order the dog held on the owner's premises or have it impounded for a
- 62 period of two weeks. The dog must be examined immediately after it has bitten any person and
- again at the end of the two-week period. If at the end of the two weeks a veterinarian is
- 64 convinced that the dog is then free from rabies the dog is released from guarantine or from the
- 65 pound as the case may be. If the dog dies within the period, its head must be sent to the state
- 66 department of health for rabies examination.

### 67 6.1.11 Disturbing the Peace.

- 68 No person owning any dog may suffer or permit such dog to disturb the peace and quiet of the
- 69 neighborhood by continuous barking, by making other loud or unusual noises or by running
- 70 through or across cultivated gardens or fields.

### 71 6.1.12 Running at Large Prohibited.

- 72 No dog is permitted to run at large within the limits of the town, however, this section does not
- 73 prohibit the owner of a dog from using such dog for hunting provided the dog is under the control
- 74 of its owner.

### 75 6.1.13 Animal Waste.

- 76 It is a violation of this ordinance for any owner of a dog to fail to remove and properly dispose of
- 77 feces left by his or her dog(s) on any improved portion of public ways or sidewalks.

### 78 6.1.14 Penalties.

79 A person who violates any provision of this chapter is subject to penalties set forth in Title 1.

### 397 Chapter 12.4 SEAPOINT AND CRESCENT BEACHES

- 398 12.4.8 Animals.
- 399 No domestic animal is allowed within Seapoint or Crescent Beaches except that dogs, while
- 400 under the control of their owner or keeper, are allowed on Crescent and Seapoint Beaches at
- 401 times other than between the hours of 10:00 a.m. to 5:00 p.m. from June 15th through
- 402 September 10th of each year. This limitation does not apply to guide or seeing eye dogs when
- 403 used as such. At no time may the owner or keeper of any dog allow that dog to run at large on
- 404 Crescent or Seapoint Beaches or enter upon any publicly owned saltmarsh immediately
- 405 adjacent to Seapoint or Crescent Beach. From May 15th and September 30th inclusive, only
- 406 dogs licensed to town residents are allowed on Seapoint and Crescent Beaches.
- 407 A pooper scooper rule is in effect for dogs. Owners and keepers must properly dispose of
- 408 animal waste either by placing it in supplied receptacle(s) or if one is not supplied by taking it
- 409 with them when leaving the beaches.

### 410 Chapter 12.5 FORT FOSTER

- 411 **12.5.1 Animals.**
- With the exception of dogs, no domestic animals are allowed in Fort Foster Park, and dogs are
- 413 subject to the following conditions:
- 414 A. Dogs must be leashed at all times during park hours (10:00 a.m. to 8:00 p.m.) on weekends
- 415 in May and September, and every day from Memorial Day to Labor Day, inclusive. A maximum
- 416 leash of eight feet is allowed.
- 417 B. While under control of the owner or keeper, dogs are also allowed in the park during the
- 418 following days and times:
- 419 1. During weekdays, prior to Memorial Day in May;
- 420 2. Before park opening (sunrise to 10:00 a.m.) between Memorial Day and Labor Day;
- 421 3. During weekdays, after Labor Day in September; and
- Between sunrise and sunset from October 1st to April 30th, inclusive.
- 423 A "pooper scooper" rule is in effect for dogs. Owners or keepers must take their dogs' solid
- 424 waste with them when leaving the park.

425	Appendix A – Fee Schedules Approved October 26, 2015 Effective October 27,	2015
426	KITTERY TOWN CODE APPENDIX A – FEE SCHEDULES	
427	SCHEDULE 6. ANIMALS	
428	Chapter 2. PERMIT & LICENSE	
429	6.2.1 Domesticated poultry permit.	
430	Initial permit application	\$25.00
431	Renewal permit application	\$10.00
432	Chapter 4. DOGS	
433	6.4.6 Impoundment return/release.	
434	Return to owner by ACO	\$25.00
435	Impoundment Release – 1st offense	\$50.00
436	Impoundment Release - Subsequent offenses	\$100.00
437 438	NOTE: In accordance with Title 6, Section 6.4.6B: Any dog impounded may be reclapayment of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and then the total fees for board to be paid to the keeper of the arrangement of the fee and the fees fees fees fees fees fees fees fe	

80	Title 6	ANIMALS
81	CHAPTE	ER 6.1 GENERAL
82	6.1.1	Purpose.
83	6.1.2	Definitions.
84	6.1.3	Animal Control Officer (ACO).
85	6.1.4	Code Enforcement - Public Health Officer.
86	6.1.5	Nuisances Declared.
87	6.1.6	Penalty.
88		Appeal.
89		Waiver/ payment of fines.
90	6.1.9 R	ecord to be kept by Animal Control Officer.
91		ER 2. PERMIT & LICENSE
92		Domesticated poultry permit.
93		Application and approval of permit.
94		Denial, suspension or revocation of permit.
95		Dog license and registration required.
96		Tags and stickers.
97	6.2.2.2	Rabies tags.
98		ER 3. NUISANCES PROHIBITED
99	6.3.1	Animal noise.
100		Control of animal waste.
101	6.3.4	Animal trespass.
102		Proximity to bodies of water.
103	6.3.6	Prohibited acts.
104	6.3.7	Public beaches – restriction.
105		ER 4. DOGS
106	6.4.1	Running at-large prohibited.
107	6.4.2	Dogs not under voice control.
108	6.4.3	Right of entry to inspect license, dog.
109	6.4.4	Hindering officers, improperly releasing dogs prohibited.
110	6.4.5	Impoundment authorized.
111	6.4.6	Impoundment return/release.
112	6.4.7	Impoundment fees.
113	6.4.8	Disposition of impounded dog, notification of impoundment.
114 115	6.4.9	Dangerous dogs.
		Disposition of dog biting a person.
116		ER 5. DOMESTIC POULTRY
117	6.5.1	Number and type of poultry allowed.
118	6.5.2	Non-commercial use only.
119	6.5.3	Enclosures.
120	6.5.5	Fencing and screening.
121 122	6.5.6	Feed and water.
123	6.5.7 6.5.8	Lighting. Waste storage and removal.
123	6.5.9	Odor and noise impacts.
125	6.5.10	Predators, rodents, insects, and parasites.
126	6.5.10	Removal of poultry.
	0.0.10	Tomotal of poolity.

### 127 CHAPTER 6.1 GENERAL

- 128 6.1.1 Purpose.
- The purpose of this ordinance is to require all animals in the Town be kept under the control of their
- owner or responsible party at all times so that they may not injure persons or other animals, damage
- property, or create a threat to public health or safety. The provisions of this ordinance that apply to
- the owner of an animal apply equally to any person keeping, or having control, custody, or
- 133 possession of that animal.
- 134 6.1.2 Definitions.
- For the purpose of this Title, the following terms have the meaning ascribed to them in this section.
- **Abandoned Animal** means an animal that has been deserted by its owner or keeper.
- 137 Abused means to treat an animal wrongfully or harmfully which results in injurious or improper
- 138 treatment.
- Animal means every living, sentient creature not a human being.
- 140 Animal Control means control of dogs, cats and domesticated or undomesticated animals.
- Animal Shelter means a facility that includes a physical structure, or part of a physical structure,
- that provides temporary or permanent shelter to stray, abandoned, abused, or owner-surrendered
- 143 animals.
- **At-large** means off the premises of the owner and not under the control of any person whose
- presence and attention would reasonably control the conduct of the animal.
- 146 Beach means any beach area within the town used by the general public.
- 147 Control means the power or ability to direct the proper and safe activity of an animal.
- 148 Domestic/Domesticated Animal means animals that normally and customarily share human
- habitat and are normally dependent on humans for shelter and/ or food, such as, but not limited to,
- dogs, cats, cattle, horses, swine, fowl, sheep, and goats.
- 151 Fowl means any domesticated gallinaceous bird including, but not limited to, those of the chicken,
- duck, goose, turkey, and guinea fowl species.
- Leash means a handheld device (lead, chain, or cord) which can be used to restrain an animal if the
- animal fails to respond to voice commands.
- 155 Owner means any person owning, keeping, or harboring an animal, and includes any responsible
- 156 party.
- 157 Poultry (See Fowl)
- 158 Responsible Party means any person keeping, or having control, custody, or possession of an
- animal on behalf of its owner.
- Stray means off the owner's premises and not under the control of a person.
- Voice Control means that the animal returns immediately to, and remains by the side of, the owner
- in response to verbal commands.

- 163 6.1.3 Animal Control Officer (ACO).
- A qualified person employed by the Town as a member of the police department who performs the
- duties of Animal Control Officer to enforce animal control laws in accordance with Maine Revised
- Statutes and this ordinance, and includes municipal police officers. The ACO will also handle
- undomesticated (wild) animal complaints and either handle locally or refer to the appropriate outside
- 168 agency for assistance.
- 169 6.1.4 Code Enforcement Public Health Officer.
- A qualified person employed by the Town who performs the duties of the Code Enforcement Officer
- or other person duly authorized by the Town to enforce the provisions of Town Code, as well as the
- 172 duties of the Public Health Officer.
- 173 6.1.5 Nuisances Declared.
- 174 Any animal violation of this Code is deemed to be a nuisance in accordance with Maine Revised
- 175 Statutes ???
- 176 <u>6.1.6 Penalty.</u>
- A person who violates any provision of this Title is subject to penalties set forth in Town Code Title 1,
- 178 Chapter 1.3, Enforcement, Penalty, Nuisance and Fees.
- 179 <u>6.1.7 Appeal.</u>
- A person appealing the issuance, denial, suspension or revocation of a permit by the Code
- 181 Enforcement Officer may appeal to the Board of Appeals within thirty (30) days of the decision being
- 182 appealed.
- 183 6.1.8 Waiver/ payment of fines.
- Any person charged with a violation of this Title, is allowed to waive such violation and tender to the
- Town the fine amount if paid within 20 days of issuance of the summons. If the waiver fine is paid,
- no appearance before a District Court Judge or other judicial officer is required. If the offender pays
- the waiver fine, the matter will be closed in the Police Records system and listed as a subsequent
- 188 offense for future violations.
- 189 Offender choosing not to pay the waiver fine shall appear in court on the specified date to answer for
- the violation. If the offender is found to have committed the offense by the court, fines, applicable
- 191 court fees, attorney's fees, and prosecution costs may apply.
- 192 6.1.9 Record to be kept by Animal Control Officer.
- 193 It is the duty of an ACO to keep, or cause to be kept, an accurate and detailed record of the
- 194 licensing, impoundment and disposition of all animals coming into the officer's custody.
- 195 CHAPTER 2. PERMIT & LICENSE
- 196 6.2.1 Domesticated poultry permit.
- A permit to keep domesticated poultry is required; is personal to the permittee; and, may not be
- assigned. In the event the permittee is absent from the property for longer than sixty (60) days, the
- 199 permit automatically terminates and become void.
- 200 6.2.1.1 Application and approval of permit.
- The Code Enforcement Officer shall issue a permit if the applicant has demonstrated compliance
- with the criteria and standards in this Title.
- 203 6.2.1.2 Denial, suspension or revocation of permit.
- A. The Code Enforcement Officer shall deny a permit if the applicant has not demonstrated
- 205 compliance with all provisions of this Title.

- B. A permit to keep domesticated fowl may be suspended or revoked by Code Enforcement Officer
- where there is a risk to public health or safety or violation of or failure to comply with any of the
- 208 provisions of this or any other applicable ordinance or law. Any denial, revocation or suspension of
- a permit must be in writing and include notification of the right to and procedure for appeal.
- 210 6.2.1.3 Fees.
- The fee for an annual permit to keep domesticated poultry is established in Town Code Appendix A,
- 212 Fee Schedules.
- 213 6.2.2 Dog license and registration required.
- No dog may be kept within the limits of the Town unless such dog is licensed in accordance with the
- Statutes of the State of Maine, 7 MRS §3923-A and §3923-C and regulations of the Town. This
- 216 requirement is the responsibility of the dog owner.
- 217 6.2.2.1 Tags and stickers.
- A. The Town Clerk shall provide, with each new dog license issued, a tag indicating the year the
- 219 license is issued and such other information as may be required by 7 MRS §3922-B. The tag
- remains with the dog for as long as the dog is kept in the Town.
- B. The owner shall ensure that the tag is securely attached to a collar of leather, metal or material of
- comparable strength and that the collar is worn at all times by the dog for which the license was
- issued except when hunting, in training, or in an exhibition. When the dog is hunting, in training, or
- in an exhibition, its owner shall produce proof of license within twenty-four hours of a request by the
- 225 ACO.
- 226 C. If a tag is lost, the owner shall obtain a new license tag. The Town Clerk shall issue a
- 227 replacement tag upon presentation of the original license and payment of one dollar.
- 228 6.2.2.2 Rabies tags.
- 229 Rabies tags obtained from a veterinarian for immunization against rabies must be securely attached
- to a collar of leather, metal or material of comparable strength that must be worn by the dog for
- which the tag was issued except when the dog is hunting, in training, in an exhibition, or on the
- premises of the owner. When the dog is hunting, in training or in an exhibition, its owner shall
- produce proof of license and proof of rabies immunization within twenty-four hours of a request of
- 234 the ACO.
- 235 CHAPTER 3. NUISANCES PROHIBITED
- 236 <u>6.3.1 Animal noise.</u>
- A. Owning, possessing, or harboring any animal that frequently or for continued duration, makes
- 238 loud and unreasonable sounds such that it creates a disturbance on other properties is prohibited.
- B. A dog that barks, bays, cries, howls, or makes any other noise continuously and/ or incessantly
- for a period of 10 (ten) minutes or barks intermittently for 1/2 (one-half) hour or more to the
- disturbance of any person at any time of day or night, regardless of whether the dog is physically
- situated in or upon private property is in violation.
- 243 C. This does not include a dog if, at the time the dog is barking or making any other noise, a person
- is trespassing or threatening to trespass upon private property in or upon which the dog is situated,
- or for any other legitimate cause which teased or provoked the dog.

### 246 6.3.2 Control of animal waste.

- A. Owners must remove and dispose of any feces left by their animals on any sidewalk, street,
- beach, public property, or private property (other than the property of the owner of the animal or of
- 249 persons who consented to the presence of the animal on their property) and deposit such feces into
- an appropriate disposal receptacle.
- B. Owners whose animal is present on any property from which the animal's feces is required to be
- removed pursuant to this must have in their possession a plastic bag or similar container for
- 253 <u>collecting and removing the feces.</u>

### 254 <u>6.3.4 Animal trespass.</u>

- A. Owners may not allow their animals to enter onto the property of another person after the owner
- 256 has been warned by the ACO, or a law enforcement officer, that the animal was found on another
- 257 person's property.
- B. Owners are responsible, at the owner's expense, for removing animals found trespassing. The
- ACO may, at the owner's expense, remove and control the animal if the owner fails to remove the
- 260 <u>animal after having been notified that the animal was trespassing; or the animal is an immediate</u>
- 261 danger to itself, to persons, or to another's property.
- 262 6.3.5 Proximity to bodies of water.
- 263 In cases where the animals are kept on a property within 100 feet of a wetland, vernal pool, or
- 264 <u>waterbody</u>, the owner must make provisions to control the runoff of pollution to such body.
- 265 6.3.6 Prohibited acts.
- No person may sell eggs or engage in fowl breeding or fertilizer production for commercial purposes.
- The slaughtering of fowl is prohibited.
- 268 6.3.7 Public beaches and parks restriction.
- 269 The following apply to all Town public beaches:
- A. No dogs may be present on any of the Town public beaches year round.
- B. If an animal is present on a beach in violation of this section, the owner of the animal and any
- 272 <u>responsible party are jointly and severally liable for the violation.</u>
- 273 CHAPTER 4. DOGS
- 274 <u>6.4.1 Running at-large prohibited.</u>
- No dog is permitted to run at-large within the limits of the town, however, this section does not
- 276 prohibit the owner of a dog from using such dog for hunting provided the dog is under the control of
- its owner.
- 278 6.4.2 Dogs not under voice control.
- 279 If an animal approaches or remains within 10 feet of any person other than the owner, that animal is
- 280 <u>not under voice control and is a violation of this ordinance unless such person has communicated to</u>
- the owner by spoken word or gesture that such person consents to the presence of the animal. In
- the case that such person approached by a dog is a minor child, an adult must be present with the
- 283 child to consent to the presence of the animal.
- 284 6.4.3 Right of entry to inspect license, dog.
- For the purpose of discharging the duties and enforcing the provisions imposed by this chapter, any
- ACO is empowered with the consent of the owner or occupant thereof, to enter upon any premises
- on which a dog is kept or harbored and demand the exhibition by the owner of the dog and the
- 288 <u>license of such dog.</u>

- 289 <u>6.4.4 Hindering officers, improperly releasing dogs prohibited.</u>
- No person may interfere with, hinder or molest, any ACO in the performance of the officer's duty, or
- seek to release any dog in the custody of an animal control authority, except as provided in this
- 292 chapter.
- 293 6.4.5 Impoundment authorized.
- A. Unlicensed dogs, wherever found, or dogs found running at-large, will be taken by an ACO and
- impounded in an animal shelter. Such animal may be confined for a period of not fewer than ten
- 296 (10) days unless earlier reclaimed under the provisions of Section 6.4.6, below.
- B. All dogs found at-large in violation to 7 MRS §3911 may be impounded at an animal shelter or
- returned to the owner, at the discretion of the ACO.
- 299 6.4.6 Impoundment return/release.
- A. If the ACO returns the dog to its owner, the owner shall pay a return fee as set forth in Town
- 301 Code Appendix A, Fee Schedules, before the dog is released. This payment must be made to the
- 302 ACO, who shall issue a receipt.
- B. Owners may reclaim an impounded animal by first paying a fee as set forth in Town Code
- 304 Appendix A, Fee Schedules, for each animal impounded. This fee must be paid at the Police
- 305 Department and a receipt must be presented to the animal shelter before the release of an animal.
- B. Any dog impounded in accordance with this chapter may then be reclaimed upon payment of the
- 307 total fees for board to the keeper of the animal.
- 308 6.4.7 Impoundment fees.
- 309 Return/impoundment fees will be deposited in the Town Municipal Animal Welfare Account required
- 310 by 7 MRS §3945.
- 311 6.4.8 Disposition of impounded dog, notification of impoundment.
- A. Where the ownership of an impounded dog is known, or can be reasonably ascertained by the
- ACO, the ACO shall attempt to notify the owner within three days of such impoundment. Failure to
- 314 give such notice does not impose any liability upon the Town for the destruction, or transfer to
- another person, of any dog so impounded and not reclaimed within the required period.
- B. Owners may reclaim an impounded dog upon compliance with Sections 6.4.5 and 6.4.6, above.
- 317 C. Any animal not claimed after the owner has been notified may be classified as an abandoned
- animal, and the animal's owner may be subjected to all civil penalties authorized by this ordinance.
- D. If said animal is not claimed by its owner or keeper at the expiration of the ten days from the date
- of impoundment, then the person in charge of said animal shelter may give away, sell, or otherwise
- humanely dispose of, said animal.
- 322 6.4.9 Dangerous dogs.
- A. Any person who is assaulted by a dog, or any person witnessing an assault against a person or
- domestic animal by a dog; or a person with knowledge of an assault against a minor by a dog; may
- make a written complaint to the ACO within thirty days of the assault that the dog is a dangerous
- 326 dog.
- B. The ACO may issue a civil violation citation for keeping a dangerous dog pursuant to 7 MRS
- 328 §3952. After issuing the citation and before a court hearing, if the dog poses an immediate or
- 329 continuing threat to the public, the ACO shall order the owner of the dog to muzzle, restrain, or
- confine, the dog to the owner's premises; or to have the dog placed at the owner's expense at a
- 331 place determined by the ACO.

- 332 C. If the owner fails to comply with such order, the ACO may apply to the District Court, Superior
- 333 Court, or a Justice of the Peace, pursuant to 7 MRS §3952 for an ex parte order for authorization to
- 334 take possession of the dog that poses an immediate or continuing threat to the public.
- 335 6.4.10 Disposition of dog biting a person.
- A. Whenever any dog bites a person, the owner of such dog must immediately notify the ACO who
- may order the dog held on the owner's premises or have it impounded for a period of two weeks.
- B. The dog must be examined immediately after it has bitten any person and again at the end of the
- 339 two-week period. If at the end of the two weeks a veterinarian is convinced that the dog is then free
- from rabies the dog is released from quarantine or from the pound as the case may be.
- 341 C. If the dog dies within the period, its head must be sent to the state department of health for
- 342 <u>rabies examination.</u>

# 343 CHAPTER 5. DOMESTIC POULTRY

- 344 6.5.1 Number and type of poultry allowed.
- No more than six (6) fowl are allowed per single-family detached dwelling property. No fowl are
- permitted within multi-family complexes, including duplexes. Only female fowl are permitted with no
- 347 <u>restriction on fowl species.</u>
- 348 <u>6.5.2 Non-commercial use only.</u>
- Fowl may be kept as pets and for personal use only; no person may sell eggs or engage in fowl
- 350 <u>breeding or fertilizer production for commercial purposes.</u> The slaughtering of fowl is prohibited.
- 351 <u>6.5.3 Enclosures.</u>
- A. Enclosures must be clean, dry, and odor-free, kept in a neat and sanitary condition at all times, in
- a manner that will not disturb the use or enjoyment of neighboring lots due to noise, odor or other
- 354 <u>adverse impact.</u>
- B. The enclosures must provide adequate ventilation and adequate sun and shade and must both
- be impermeable to rodents, wild birds, and predators, including dogs and cats.
- 357 <u>6.5.5 Fencing and screening.</u>
- 358 A. Fencing must be erected to confine animals to an established area of the property. The fencing
- must be of a height that does not allow the animals to leave the fenced-in area without human
- 360 <u>assistance</u>. Fencing must take into account existing conditions in the neighborhood. Appropriate
- 361 types of fencing include chicken wire, stockade, and picket. The use of chain-link fencing for the
- 362 <u>enclosure of domesticated fowl is prohibited.</u>
- B. Vegetative buffering must be used to completely screen the area from abutting properties when
- 364 non-solid fencing is used. Upon receiving more than one complaint, the owner of the fowl shall meet
- the fencing and screening requirements.
- 366 <u>6.5.6 Feed and water.</u>
- Fowl must be provided with access to feed and clean water at all times. Such feed and water must
- be unavailable to rodents, wild birds and predators.
- 369 6.5.7 Lighting.
- Lighting to protect fowl from predators and intruders must be a ninety-degree cut-off luminaire (no
- 371 <u>light emitted above horizontal</u>). All lighting must be set to a motion detector so that the lighting is
- 372 <u>turned off when no motion is detected.</u>

- 373 6.5.8 Waste storage and removal.
- Provision must be made by the owner for the storage and removal of fowl manure. All stored
- 375 manure must be covered by a fully enclosed structure with a roof or lid over the entire structure. No
- more than three (3) cubic feet of manure may be stored. All other manure not used for composting
- 377 or fertilizing must be removed. In addition, enclosures and surrounding area must be kept free from
- 378 <u>trash and accumulated droppings</u>. <u>Uneaten feed must be removed in a timely manner</u>.
- 379 6.5.9 Odor and noise impacts.
- Odors from fowl, fowl manure, or other fowl-related substances must not be perceptible at the
- 381 property boundaries. Perceptible noise from fowl must not be loud enough at the property
- 382 <u>boundaries to disturb persons of reasonable sensitivity.</u>
- 383 <u>6.5.10 Predators, rodents, insects, and parasites.</u>
- A. The owner must take necessary action to reduce the attraction of predators and rodents and the
- 385 potential infestation of insects and parasites; and, take necessary action to prevent the entry of
- 386 rodents and/or predators into the fowl living area.
- B. Fowl found to be infested with insects and parasites that may result in unhealthy conditions to
- 388 human habitation must be removed by the ACO. The ACO may delay the removal of the animals
- through the establishment and completion of a plan of action.
- 390 C. Fowl that are not housed in an environment that prevents the infestation of rodents may be
- 391 removed by the Animal Control Office.
- 392 6.5.10 Removal of poultry.
- A. Any violation of the provisions of this ordinance or of the permit is grounds for an order from the
- 394 Code Enforcement Officer to remove the fowl and the fowl-related structures.
- B. The Public Health Officer, or ACO may also order the removal of the fowl upon a determination
- that the fowl pose a health risk. If a fowl dies, it must be disposed of promptly in a sanitary manner.